# SIERRA COUNTY TRANSPORTATION COMMISSION, CALIFORNIA

FINANCIAL STATEMENTS
TOGETHER WITH
INDEPENDENT AUDITOR'S REPORT
FOR THE YEAR ENDED
JUNE 30, 2020

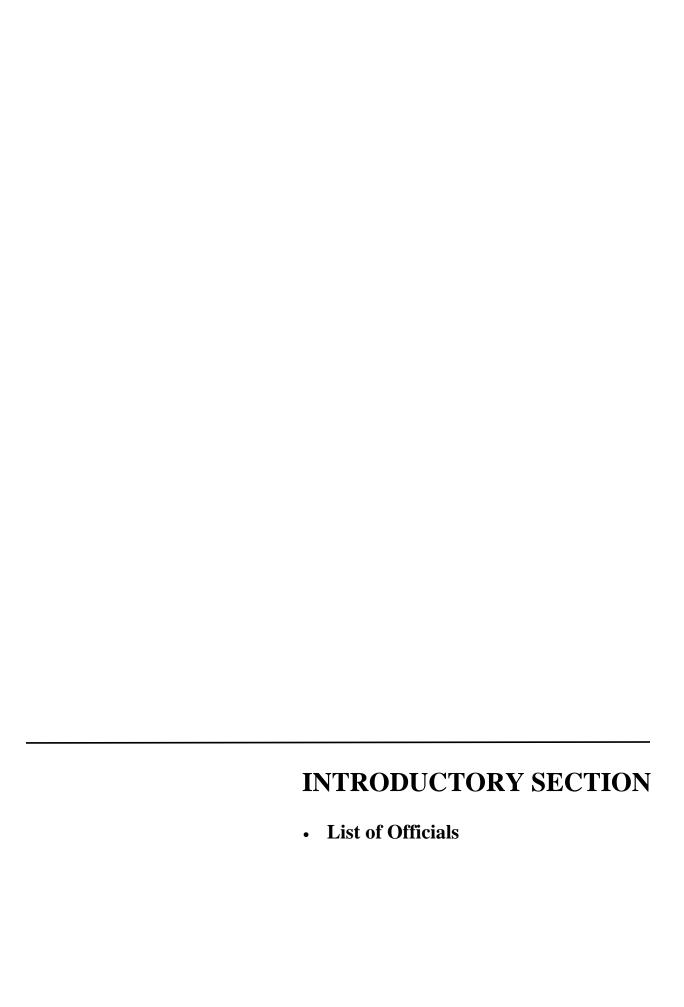


# Annual Financial Report For the Year Ended June 30, 2020

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## SIERRA COUNTY TRANSPORTATION COMMISSION List of Officials For the Year Ended June 30, 2020

### **Board of Commissioners**

Paul Roen County of Sierra

Sharon Dryden County of Sierra

Peter Huebner, Chair County of Sierra

Joy Markum City of Loyalton

Darlene Reide, Vice Chair City of Loyalton

Nancy Rogers, Vice Chair City of Loyalton

Vacant Transit



# FINANCIAL SECTION

- Independent Auditor's Report
- Basic Financial Statements
- Required Supplementary Information
- Supplementary Information



# **SMITH & NEWELL**

CERTIFIED PUBLIC ACCOUNTANTS

### INDEPENDENT AUDITOR'S REPORT

To the Sierra County Transportation Commission County of Sierra Downieville, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the major fund and the aggregate remaining fund information of the Sierra County Transportation Commission (Commission), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Commission's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

To the Sierra County Transportation Commission County of Sierra Downieville, California

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund and the aggregate remaining fund information of the Commission as of June 30, 2020, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As more fully described in Note 8A to the financial statements, citizens and the economies of the United States and other countries have been significantly impacted by the coronavirus (COVID-19) pandemic. While it is premature to accurately predict how the coronavirus will ultimately affect the Commission's operations because the diseases severity and duration are uncertain, we expect the 2020 financial results too will be significantly impacted and the implications beyond 2020, while unclear, could also be adversely impacted. Our opinion is not modified with respect to this matter and no pandemic implications are accounted for in these financial statements.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United states of America Require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Commission's basic financial statements. The introductory section, combining fund statements and Schedules of Allocations and Expenditures are presented for purposes of additional analysis and are not a required part of the basic financial statements.

To the Sierra County Transportation Commission County of Sierra Downieville, California

The combining fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory section and the Schedules of Allocations and Expenditures have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

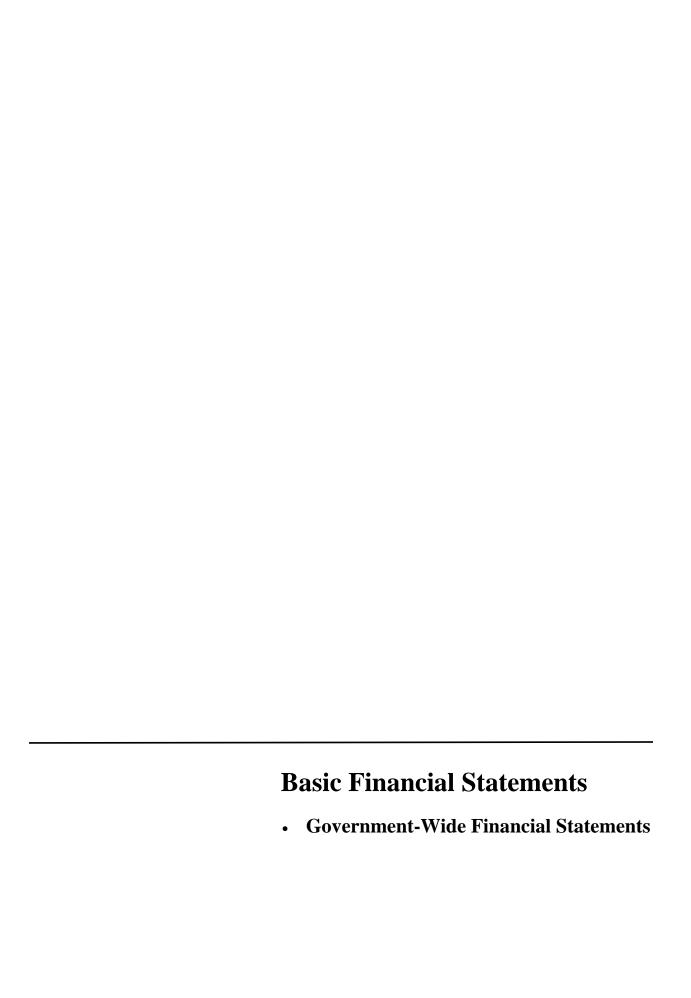
### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 8, 2020 on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Commission's internal control over financial reporting and compliance.

Smith & Newell CPAs Yuba City, California

December 8, 2020





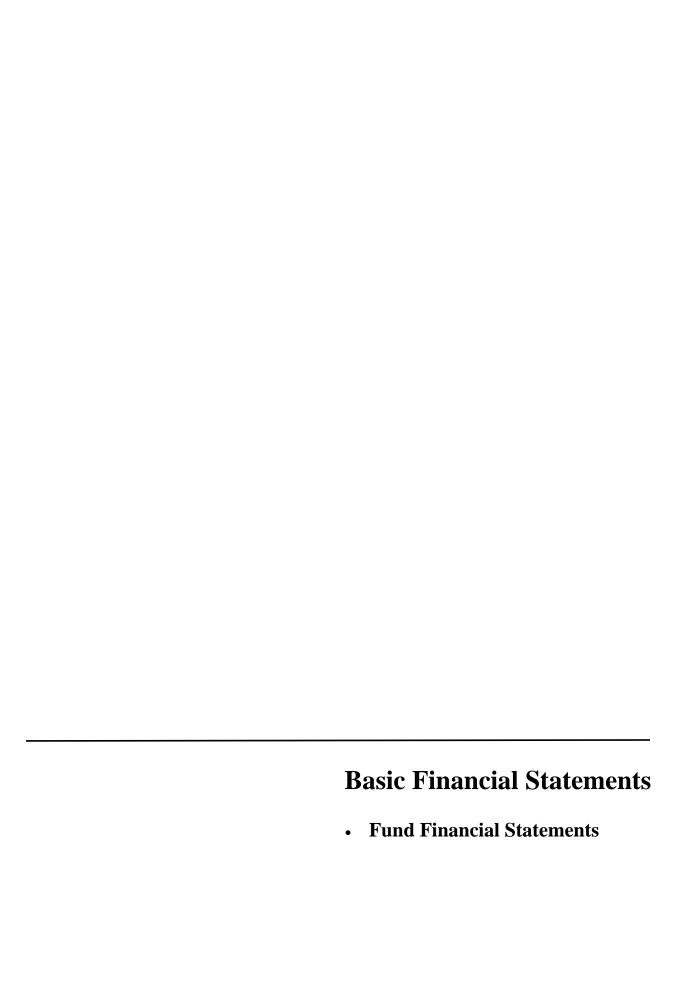


# SIERRA COUNTY TRANSPORTATION COMMISSION Statement of Net Position June 30, 2020

|                       | Total Governmental Activities |
|-----------------------|-------------------------------|
| ASSETS                |                               |
| Receivables:          |                               |
| Intergovernmental     | \$ 67,793                     |
| Total Assets          | 67,793                        |
| LIABILITIES           |                               |
| Due to other agencies | 68,019                        |
| Total Liabilities     | 68,019                        |
| NET POSITION          |                               |
| Unrestricted          | (226)                         |
| Total Net Position    | \$ (226)                      |

# Statement of Activities For the Year Ended June 30, 2020

| Functions/Programs:                     | E   | xpenses    |        | ges for<br>vices | O <sub>I</sub><br>Gr | am Revenu<br>perating<br>ants and<br>tributions | Ca <sub>l</sub><br>Gran | pital<br>ts and<br>butions | Reve<br>Cha<br>Net<br>Gove | Expense) enue and anges in Position Total ernmental ctivities |
|---|-----|------------|--------|------------------|----------------------|---|-------------------------|----------------------------|----------------------------|---|
| Governmental activities: Transportation | \$  | 91,119     | \$     |                  | \$                   | 87,518  | \$                      |                            | \$                         | (3,601)   |
| <b>Total Governmental Activities</b>    |     | 91,119     |        |                  |                      | 87,518  |                         | =                          |                            | (3,601)   |
| Total                                   | \$  | 91,119     | \$     | -                | \$                   | 87,518  | \$                      |                            |                            | (3,601)   |
| Change in Net Position                  |     |            |        |                  |                      | (3,601)   |                         |                            |                            |   |
| Net Position - Beginning                |     |            |        |                  |                      | 3,375   |                         |                            |                            |   |
|   | Net | Position - | Ending |                  |                      |   |                         |                            | \$                         | (226)   |





# Balance Sheet Governmental Fund June 30, 2020

|   | Transportation<br>Planning |          |
|---|----------------------------|----------|
| ASSETS  | -                          |          |
| Receivables:  |                            |          |
| Intergovernmental   | \$                         | 67,793   |
| Total Assets  | \$                         | 67,793   |
| LIABILITIES   |                            |          |
| Due to other agencies   | \$                         | 68,019   |
| Total Liabilities   |                            | 68,019   |
| DEFERRED INFLOWS OF RESOURCES                                     |                            |          |
| Unavailable revenues  |                            | 67,793   |
| Total Deferred Inflows of Resources                               |                            | 67,793   |
| FUND BALANCE  |                            |          |
| Unassigned  |                            | (68,019) |
| Total Fund Balance  |                            | (68,019) |
| Total Liabilities, Deferred Inflows of Resources and Fund Balance | \$                         | 67,793   |

# Reconciliation of the Governmental Fund Balance Sheet to the to the Government-Wide Statement of Net Position - Governmental Activities June 30, 2020

| Total Fund Balance - Total Governmental Fund   | \$<br>(68,019) |
|--|----------------|
| Amounts reported for governmental activities in the statement of net position are different because:   |                |
| Other long-term assets were not available to pay for current period expenditures and therefore, are reported as unavailable revenues in the governmental fund. | <br>67,793     |
| Net Position of Governmental Activities  | \$<br>(226)    |

# Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Fund For the Year Ended June 30, 2020

|  | Transportation<br>Planning |          |
|--|----------------------------|----------|
| REVENUES                                     | <u>r iaining</u>           |          |
| Intergovernmental:                           |                            |          |
| Rural planning assistance                    | \$                         | 82,159   |
| Total Revenues                               |                            | 82,159   |
| EXPENDITURES                                 |                            |          |
| Planning and administration:                 |                            |          |
| Administration                               |                            | 7,132    |
| Project development                          |                            | 21,827   |
| Regional Transportation Plan                 |                            | 27,653   |
| Regional Transportation Improvement Program  |                            | 2,363    |
| Transportation studies                       |                            | 1,150    |
| Intergovernmental review and public outreach |                            | 21,739   |
| Miscellaneous                                |                            | 9,116    |
| STIP programming, planning & monitoring      |                            | 139      |
| Total Expenditures                           |                            | 91,119   |
| Net Change in Fund Balance                   |                            | (8,960)  |
| Fund Balance - Beginning                     |                            | (59,059) |
| Fund Balance - Ending                        | \$                         | (68,019) |

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of the Governmental Fund to the Government-Wide Statement of Activities - Governmental Activities For the Year Ended June 30, 2020

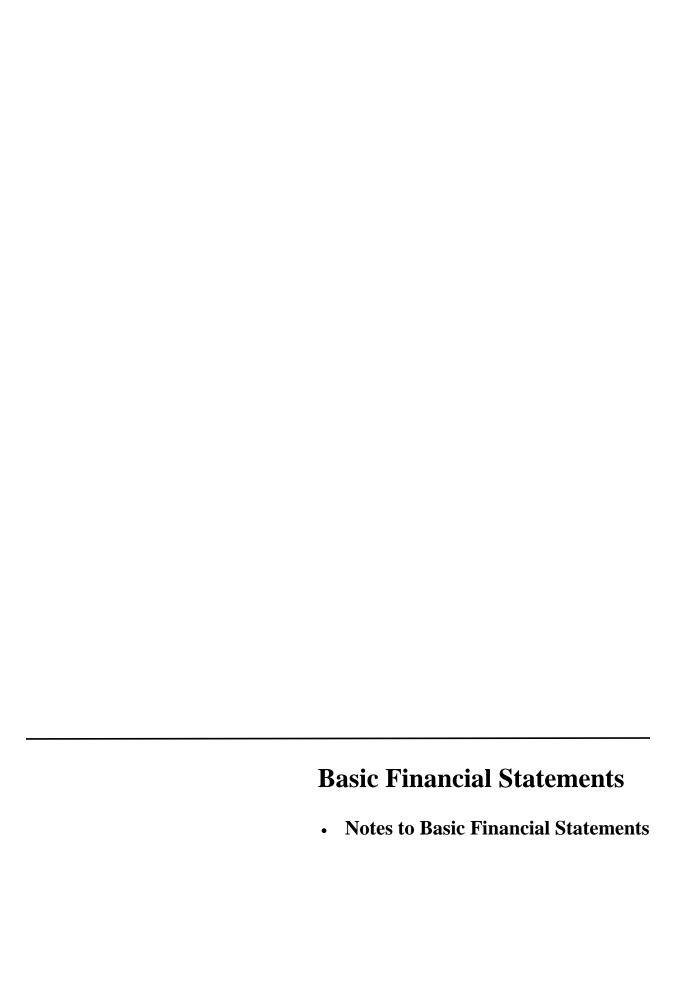
| Net Change in Fund Balance - Total Governmental Fund  | \$<br>(8,960) |
|---|---------------|
| Amounts reported for governmental activities in the statement of activities are different because:  |               |
| Some revenues reported in the statement of activities will not be collected for several months after the Commission's year end and do not provide current financial resources and therefore, are not reported as revenues in the governmental fund. |               |
| Change in unavailable revenue   | <br>5,359     |
| Change in Net Position of Governmental Activities   | \$<br>(3,601) |

# Statement of Net Position Fiduciary Funds June 30, 2020

| ASSETS                                   | Private<br>Purpose<br>Trust<br>Funds |
|--|--------------------------------------|
| Receivables:                             |                                      |
| Intergovernmental                        | \$ 41,565                            |
| Due from other agencies                  | 66,244                               |
| Total Assets                             | \$ 107,809                           |
| LIABILITIES Accounts payable             | \$ -                                 |
| Accounts payable                         | Ψ -                                  |
| Total Liabilities                        |                                      |
| NET POSITION  Net position held in trust | 107,809                              |
| Net position neid in trust               | 107,009                              |
| Total Net Position                       | \$ 107,809                           |

# Statement of Changes in Net Position Fiduciary Funds For the Year Ended June 30, 2020

|                                     | Private<br>Purpose<br>Trust<br>Funds |          |
|-------------------------------------|--------------------------------------|----------|
| ADDITIONS                           |                                      |          |
| Sales and use taxes                 | \$                                   | 89,225   |
| State transit assistance allocation |                                      | 28,220   |
| State of good repair allocation     |                                      | 5,342    |
| Interest income                     |                                      | 2,478    |
| Total Additions                     |                                      | 125,265  |
| DEDUCTIONS                          |                                      |          |
| Transit                             |                                      | 201,736  |
| Total Deductions                    |                                      | 201,736  |
| Change in Net Position              |                                      | (76,471) |
| Net Position - Beginning            |                                      | 184,280  |
| Net Position - Ending               | \$                                   | 107,809  |





Notes to Basic Financial Statements For the Year Ended June 30, 2020

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

The Sierra County Transportation Commission, the regional transportation planning agency for the County of Sierra, was created pursuant to Title 3 of Government Code Section 29535. The Commission is responsible for transportation planning activities as well as administration of the Local Transportation Fund and State Transit Assistance Fund.

The Commission receives monies and allocates these monies for the planning, management, and operation of public transportation systems within the County of Sierra. The Commission also has the authority to allocate monies for other transportation related activities including street and road projects.

Generally accepted accounting principles require government financial statements to include the primary government and its component units. Component units of a governmental entity are legally separate entities for which the primary government is considered to be financially accountable and for which the nature and significance of their relationship with the primary government are such that exclusion would cause the combined financial statements to be misleading. The primary government is considered to be financially accountable if it appoints a majority of an organization's governing body and is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the primary government.

### **Component Units**

Based on the application of the criteria set forth by the Governmental Accounting Standards Board, management has determined that there are no component units of the Commission.

### **Related Organizations**

The County of Sierra performs administrative and accounting functions for the Commission. However, the County is not financially accountable for this organization and therefore the Commission is not a component unit under Statement Nos. 14, 39 and 61 of the Governmental Accounting Standards Board.

### **B.** Basis of Presentation

### **Government-Wide Financial Statements**

The statement of net position and statement of activities display information on all the activities of the Commission. These statements include the financial activities of the Commission except for fiduciary activities. These statements report the governmental activities of the Commission, which are normally supported by taxes and intergovernmental revenues. The Commission had no business-type activities at June 30, 2020.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the Commission's governmental activities. Direct expenses are those that are specifically associated with a program or function and therefore are clearly identifiable to a particular function. Program revenues include 1) charges paid by the recipients of goods and services offered by the program, 2) operating grants and contributions, and 3) capital grants and contributions. Taxes and other items not properly included among program revenues are presented instead as general revenues.

Notes to Basic Financial Statements For the Year Ended June 30, 2020

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **B.** Basis of Presentation (Continued)

### **Fund Financial Statements**

Fund financial statements provide information about the Commission's funds, including fiduciary funds. Funds are organized into the governmental and fiduciary categories. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues, and expenditures. The fund of the Commission is organized into the governmental category and treated as a major fund.

The Commission reports the following major governmental fund:

• The Transportation Planning fund is the General fund of the Commission and is used to account for transportation planning activities.

The Commission reports the following additional fund type:

• Private Purpose Trust funds account for property held under other trust arrangements under which principal and income benefit individuals, private organizations, or other governments. Private purpose trust funds include the Local Transportation Fund and State Transit Assistance Fund.

### C. Basis of Accounting and Measurement Focus

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the Commission gives (or receives) value without directly receiving (or giving) equal value in exchange, include sales tax, grants, entitlements, and donations. Under the accrual basis, revenues from sales tax are recognized when the underlying transactions take place. Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Sales taxes, interest, and certain state and federal grants are considered susceptible to accrual and are accrued when their receipt occurs within sixty days after the end of the fiscal year. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures as well as expenditures related to claims and judgments are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in the governmental funds. Proceeds of governmental long-term debt and acquisitions under capital leases are reported as other financing sources.

Fiduciary funds include private purpose trust funds. Private purpose trust funds are reported using the accrual basis of accounting to recognize receivable and payable.

### D. Non-Current Governmental Assets/Liabilities

Non-current governmental assets and liabilities, such as capital assets and long-term liabilities, are reported in the governmental activities column in the government-wide statement of net position.

Notes to Basic Financial Statements For the Year Ended June 30, 2020

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### E. Investments

The Commission pools all cash and investments with the County of Sierra. The Sierra County Treasury is an external investment pool for the Commission and the Commission is considered an involuntary participant. The Commission's share in the pool is displayed in the accompanying financial statements as cash and investments.

Participant's equity in the investment pool is determined by the dollar amount of participants deposits, adjusted for withdrawals and distributed investment income. Investment income is determined on an amortized cost basis. Interest payments, accrued interest, accreted discounts, amortized premiums and realized capital gains and losses, net of administrative fees, are apportioned to pool participants every quarter. This method differs from the fair value method used to value investments in these financial statements as unrealized gains and losses are not apportioned to pool participants.

### F. Receivables

Receivables consist mainly of intergovernmental revenues. Management believes its receivables are fully collectible and, accordingly, no allowance for doubtful accounts is required.

### G. Inventory

Inventories are recorded as expenditures at the time the inventory is purchased rather than when consumed. Records are not maintained of inventory and supplies on hand, although these amounts are not considered material.

### H. Capital Assets

Capital assets would be valued at historical cost, or estimated historical cost if actual historical cost was not available. Contributed capital assets would be valued at their acquisition value on the date donated. Major outlays for capital assets and improvements would be capitalized as projects are constructed.

Capital assets used in operations would be depreciated or amortized using the straight-line method over the assets' estimated useful lives in the government-wide financial statements.

At June 30, 2020, the Commission did not have any capital assets.

### I. Unearned Revenue

Under the accrual and modified accrual basis of accounting, revenue may be recognized only when it is earned. When assets are recognized in connection with a transaction before the earnings process is complete, those assets are offset by a corresponding liability for unearned revenue.

### J. Compensated Absences and Other Postemployment Benefits

The Commission does not have employees and consequently does not provide compensated absences or other postemployment benefits.

Notes to Basic Financial Statements For the Year Ended June 30, 2020

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### K. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense) until then. At June 30, 2020, the Commission did not have any deferred outflows of resources.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The Commission has only one type of item, which arises only under the modified accrual basis of accounting, that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental fund balance sheet. The governmental fund reports unavailable revenues for receivables that have not been received within the modified accrual period. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

### L. Estimates

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### M. Implementation of Governmental Accounting Standards Board (GASB) Statements

The following Governmental Accounting Standards Board (GASB) Statement has been implemented, if applicable, in the current financial statements.

**Statement No. 95,** Postponement of the Effective Dates of Certain Authoritative Guidance. This Statement extends the effective dates of certain accounting and financial reporting provisions in the Statements and Implementation Guides that were first effective for reporting periods beginning after June 15, 2018. The requirements of this Statement apply to the financial statements of all state and local governments. The GASB Statements effected by this statement include Statement No. 84 - Fiduciary Activities, Statement No. 87 – Leases, Statement No. 89 - Accounting for Interest Cost Incurred before the End of a Construction Period, Statement No. 90 - Majority Equity Interests, Statement No. 91 – Conduit Debt Obligations, Statement No. 92 – Omnibus 2020, and Statement No. 93 – Replacement of Interbank Offered Rates.

### **N.** Future Accounting Pronouncements

The following GASB Statements will be implemented in future financial statements:

Statement No. 84 "Fiduciary Activities" The requirements of this statement are effective for periods beginning after December 15, 2019. (FY 20/21)

Statement No. 87 "Leases" The requirements of this statement are effective for periods beginning after June 15, 2021. (FY 21/22)

Notes to Basic Financial Statements For the Year Ended June 30, 2020

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **N.** Future Accounting Pronouncements (Continued)

| Statement No. 89 | "Accounting for Interest<br>Cost Incurred Before the<br>End of a Construction                   | The requirements of this statement are effective for periods beginning after December 15, 2020. (FY 21/22) |
|------------------|---|--|
| Statement No. 90 | "Majority Equity Interests"   | The requirements of this statement are effective for periods beginning after December 15, 2019. (FY 20/21) |
| Statement No. 91 | "Conduit Debt Obligations"  | The requirements of this statement are effective for periods beginning after December 15, 2021. (FY 22/23) |
| Statement No. 92 | "Omnibus 2020"  | The requirements of this statement are effective for periods beginning after June 15, 2021. (FY 21/22)     |
| Statement No. 93 | "Replacement of Interbank<br>Offered Rates"   | The requirements of this statement are effective for periods beginning after June 15, 2021. (FY 21/22)     |
| Statement No. 94 | "Public-Private and Public-<br>Public Partnerships and<br>Availability Payment<br>Arrangements" | The requirements of this statement are effective for periods beginning after June 15, 2022. (FY 22/23)     |
| Statement No. 96 | "Subscription-Based<br>Information Technology<br>Arrangements"                                  | The requirements of this statement are effective for periods beginning after June 15, 2022. (FY 22/23)     |

### NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### A. Deficit Fund Balance

The Transportation Planning fund had a fund balance deficit of \$68,019, which is expected to be eliminated in future years through recognition of unavailable revenues.

### NOTE 3: CASH AND INVESTMENTS

### A. Financial Statement Presentation

As of June 30, 2020, the Commission's cash and investments are reported in the financial statements as follows:

| Transportation Planning    | <u>\$</u> |   |
|----------------------------|-----------|---|
| Total Cash and Investments | \$        | _ |

### Notes to Basic Financial Statements For the Year Ended June 30, 2020

### NOTE 3: CASH AND INVESTMENTS (CONTINUED)

### **A. Financial Statement Presentation (Continued)**

As of June 30, 2020, the Commission's cash and investments consisted of the following:

| Investments:                   |         |
|--------------------------------|---------|
| Sierra County Treasurer's pool | \$      |
| Total Investments              | \$<br>_ |
|                                | =       |

### B. Cash

Custodial Credit Risk for Deposits - Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the Commission will not be able to recover its deposits or collateral securities that are in the possession of an outside party. The Commission and County comply with the requirements of the California Government Code. Under this code, deposits of more than \$250,000 must be collateralized at 105 percent to 150 percent of the value of the deposit to guarantee the safety of the public funds.

### C. Investments

The Commission does not have a formal investment policy. At June 30, 2020, all investments of the Commission were in the County of Sierra investment pool. Under the provisions of the County's investment policy and the California Government Code, the County may invest or deposit in the following:

U.S. Treasuries and Agencies
Medium Term Corporate Notes
Negotiable Certificates of Deposit
Time Certificates of Deposit
Bankers' Acceptances
Commercial Paper
Repurchase Agreements
Local Agency Investment Fund (LAIF)
California Asset Management Program (CAMP)
Investment Trust of California (CalTRUST)

Fair Value of Investments - The Commission measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy as follows:

Level 1: Quoted prices for identical investments in active markets; Level 2: Observable inputs other than quoted market prices; and,

Level 3: Unobservable inputs

As of June 30, 2020, the Commission held no individual investments. Accordingly, the measurement of fair value for the Commission's proportionate share of investments in the County investment pool is based on uncategorized inputs not defined as Level 1, Level 2, or Level 3. Required disclosure information regarding categorization of investments and other deposit and investment risk disclosures can be found in the County's financial statements. The County of Sierra's financial statements may be obtained by contacting the County of Sierra Auditor-Controller's office at 211 Nevada Street, Downieville, CA 95936.

Notes to Basic Financial Statements For the Year Ended June 30, 2020

### NOTE 3: CASH AND INVESTMENTS (CONTINUED)

### **C.** Investments (Continued)

Interest Rate Risk - Interest rate risk is the risk of loss due to the fair value of an investment falling due to interest rates rising. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. To limit exposure to fair value losses resulting from increases in interest rates, the County's investment policy limits investment maturities to a term appropriate to the need for funds so as to permit the County to meet all projected obligations.

Credit Risk - Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The County's investment policy sets specific parameters by type of investment to be met at the time of purchase. As of June 30, 2020, the Commission's investments were all in the County Investment Pool which is not rated by a nationally recognized statistical rating organization.

Custodial Credit Risk - Custodial credit risk for investments is the risk that, in the event of the failure of a depository financial institution, the Commission will not be able to recover its deposits or collateral securities that are in the possession of an outside party. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government's indirect investments in securities through the use of mutual funds or government investment pools.

Concentration of Credit Risk - Concentration of credit risk is the risk of loss attributed to the magnitude of the Commission's investment in a single issuer of securities. When investments are concentrated in one issuer, this concentration presents a heightened risk of potential loss. State law and the investment policy of the County contain limitations on the amount that can be invested in any one issuer. All investments of the Commission were in the County investment pool which contains a diversification of investments.

### NOTE 4: NET POSITION

The government-wide financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted.

- Net investment in capital assets consists of capital assets including restricted capital assets, net
  of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages,
  notes or other borrowings that are attributable to the acquisition, construction or improvement of
  those assets.
- **Restricted net position** consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- Unrestricted net position all other net position that does not meet the definition of "restricted" or "net investment in capital assets".

### Notes to Basic Financial Statements For the Year Ended June 30, 2020

### **NOTE 4: NET POSITION (CONTINUED)**

### **Net Position Flow Assumption**

When a government funds outlays for a particular purpose from both restricted and unrestricted resources, a flow assumption must be made about the order in which the resources are considered to be applied. When both restricted and unrestricted net position are available, it is considered that restricted resources are used first, followed by the unrestricted resources.

### NOTE 5: FUND BALANCE

As prescribed by GASB Statement No. 54, governmental funds report fund balance in classifications based primarily on the extent to which the Commission is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. As of June 30, 2020, fund balance for the governmental fund is made up of the following:

- Nonspendable fund balance amounts that cannot be spent because they are either (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories and prepaid amounts.
- **Restricted fund balance** amounts with constraints placed on their use that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.
- Committed fund balance amounts that can only be used for the specific purposes determined by formal action of the Commission's highest level of decision-making authority. The Board of Commissioners is the highest level of decision making authority for the Commission that can, by Board action, commit fund balance. Once adopted, the limitation imposed remains in place until a similar action is taken to remove or revise the limitation. The underlying action that imposed the limitation needs to occur no later than the close of the reporting period.
- **Assigned fund balance** amounts that are constrained by the Commission's intent to be used for specific purposes. The intent can be established at either the highest level of decision-making, or by a body or an official designated for that purpose.
- **Unassigned fund balance** the negative residual amount when expenditures incurred exceed the amounts that are restricted, committed, or assigned.

The fund balance for the governmental fund as of June 30, 2020, was distributed as follows:

Unassigned (\$\\ 68,019\)
Total (\$\\ 68,019)

Notes to Basic Financial Statements For the Year Ended June 30, 2020

### NOTE 5: FUND BALANCE (CONTINUED)

# **Fund Balance Flow Assumption**

When a government funds outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance), a flow assumption must be made about the order in which the resources are considered to be applied. When both restricted and unrestricted fund balance are available, it is considered that restricted fund balance is depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

### **Fund Balance Policy**

The Commission follows the fund balance policy of the County which establishes procedures for reporting fund balance classifications and establishes a hierarchy for fund balance expenditures.

### NOTE 6: RISK MANAGEMENT

The Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Commission is covered under the County of Sierra's risk management programs.

### NOTE 7: RELATED PARTY TRANSACTIONS

The Commission has an informal agreement with the County of Sierra to manage its operations. The County also provides engineering and construction services to the Commission upon request. Related party expenditures incurred for the fiscal year ended June 30, 2020 were \$59,381.

### NOTE 8: OTHER INFORMATION

### A. Subsequent Events

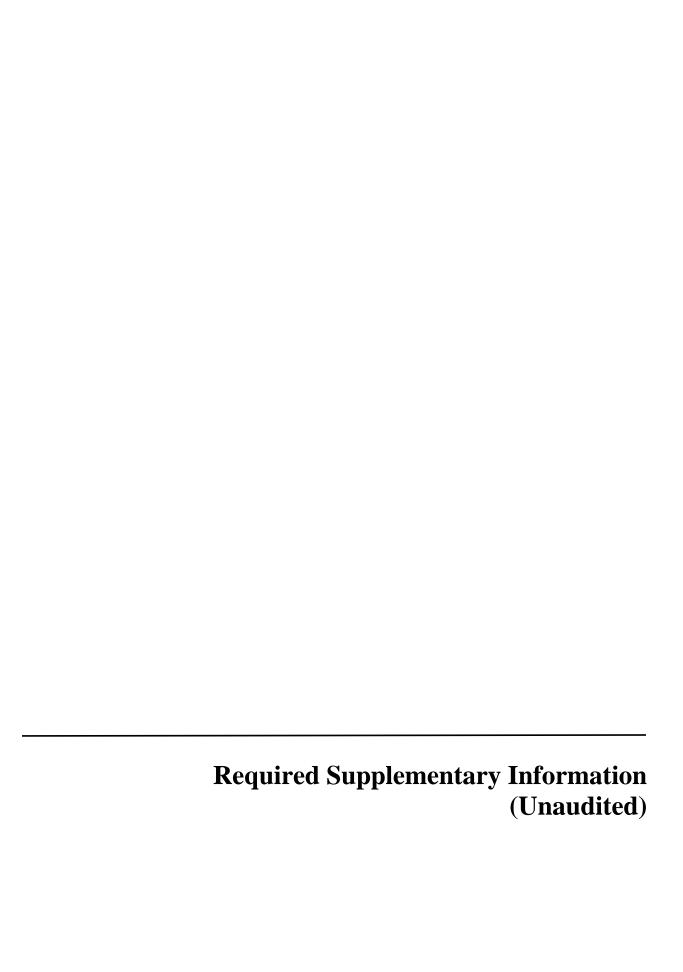
In December 2019, a novel strain of coronavirus has spread around the world resulting in business and social disruption. The coronavirus was declared a Public Health Emergency of International Concern by the World Health Organization on January 30, 2020. The operations and business results of the Commission could potentially be adversely affected by this global pandemic. The extent to which the coronavirus may impact business activity or investment results will depend on future developments, which are highly uncertain and cannot be predicted, including new information which may emerge concerning the severity of the coronavirus and the actions required to contain the coronavirus. The Commission has not included any contingencies in the financial statements specific to this issue.

Management has evaluated events subsequent to June 30, 2020 through December 8, 2020, the date on which the financial statements were available for issuance. Management has determined no subsequent events requiring disclosure have occurred.

### B. State of Good Repair

During the year ended June 30, 2020, the Commission has a carryover balance of \$8,817 plus state of Good Repair revenue of \$5,342 for total amount of \$14,159. For the year ended June 30, 2020, qualifying expenditures of \$8,817 were incurred and the remaining carryover balance was \$5,342.







# Required Supplementary Information Budgetary Comparison Schedule Transportation Planning For the Year Ended June 30, 2020

|   | Original Final<br>Budget Budget |                      | Actual<br>Amounts<br>(Budgetary<br>Basis) | Variance with<br>Final Budget<br>Positive<br>(Negative) |  |
|---|---------------------------------|----------------------|---|---|--|
| REVENUES  |                                 |                      |   |   |  |
| Intergovernmental:                                  | \$ 125.500                      | \$ 125,500           | \$ 82.159                                 | \$ (43,341)   |  |
| Rural planning assistance<br>PPM                    | \$ 125,500<br>54,000            | \$ 125,500<br>54,000 | \$ 82,159                                 | . ( - )- /  |  |
| FFIVI   | 34,000                          | 34,000               |   | (54,000)  |  |
| <b>Total Revenues</b>                               | 179,500                         | 179,500              | 82,159                                    | (97,341)  |  |
| EXPENDITURES  |                                 |                      |   |   |  |
| Planning and administration:                        |                                 |                      |   |   |  |
| Administration                                      | 27,885                          | 16,000               | 7,132                                     | 8,868   |  |
| Project development                                 | 35,000                          | 35,000               | 21,827                                    | 13,173  |  |
| Regional Transportation Plan                        | 15,000                          | 25,000               | 27,653                                    | (2,653)   |  |
| Regional Transportation Improvement Program         | 5,000                           | 5,000                | 2,363                                     | 2,637   |  |
| Aviation  | 1,000                           | 1,000                | -   | 1,000   |  |
| Transportation studies                              | 5,000                           | 5,000                | 1,150                                     | 3,850   |  |
| Intergovernmental review and public outreach        | 35,500                          | 38,500               | 21,739                                    | 16,761  |  |
| Miscellaneous                                       | 9,115                           | -                    | 9,116                                     | (9,116)   |  |
| Programming, planning & monitoring                  | 54,000                          | 54,000               | 139                                       | 53,861  |  |
| Total Expenditures                                  | 187,500                         | 179,500              | 91,119                                    | 88,381  |  |
| <b>Excess of Revenues Over (Under) Expenditures</b> | (8,000)                         | ·                    | (8,960)                                   | (8,960)   |  |
| OTHER FINANCING SOURCES (USES)                      |                                 |                      |   |   |  |
| Transfers in  | 8,000                           |                      |   |   |  |
| <b>Total Other Financing Sources (Uses)</b>         | 8,000                           | . <u>-</u>           |   |   |  |
| <b>Net Change in Fund Balances</b>                  | -                               | -                    | (8,960)                                   | (8,960)   |  |
| Fund Balances - Beginning                           | (59,059)                        | (59,059)             | (59,059)                                  |   |  |
| Fund Balances - Ending                              | \$ (59,059)                     | \$ (59,059)          | \$ (68,019)                               | \$ (8,960)  |  |

Required Supplementary Information Note to Budgetary Comparison Schedule For the Year Ended June 30, 2020

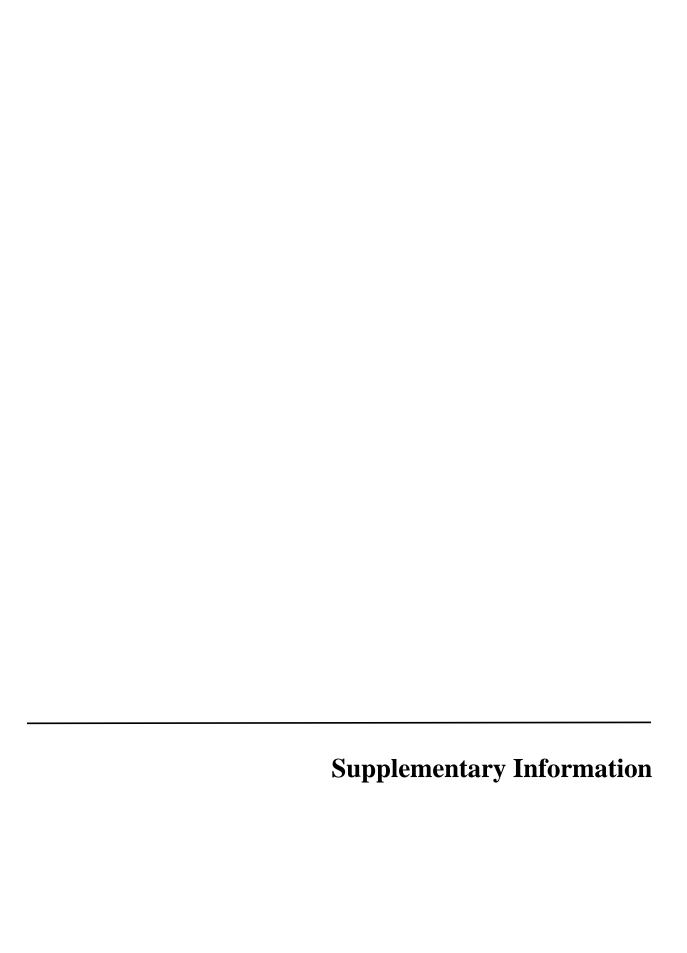
### NOTE 1: BUDGETARY BASIS OF ACCOUNTING

Formal budgetary integration is employed as a management control device during the year. The Commission presents a comparison of annual budget to actual results for the Transportation Planning fund. The amounts reported on the budgetary basis are generally on a basis consistent with accounting principles generally accepted in the United States of America (GAAP).

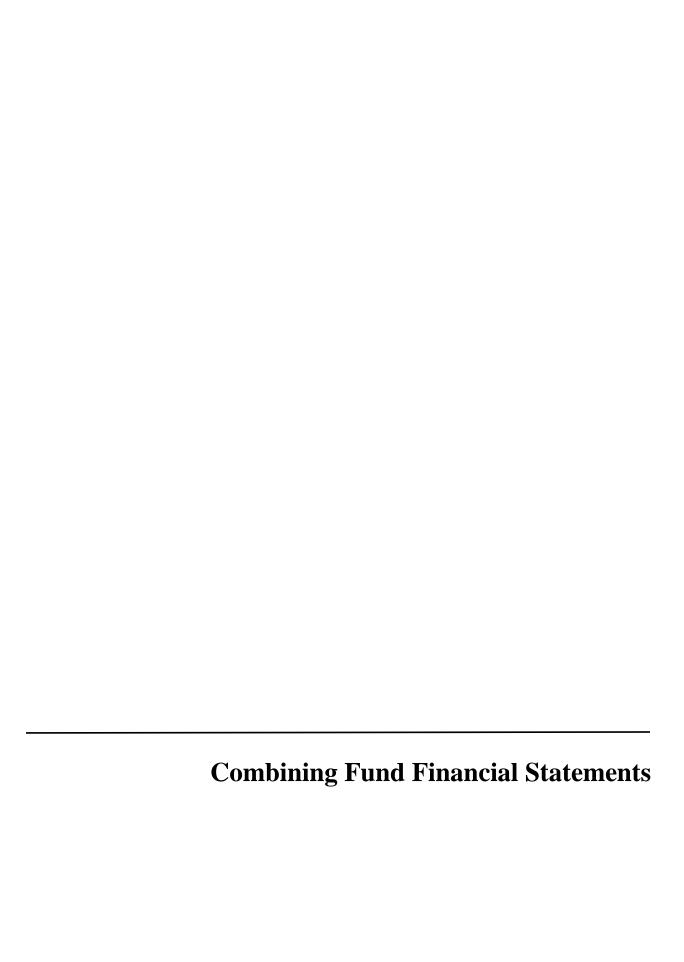
The following procedures are performed by the Commission in establishing the budgetary data reflected in the financial statements:

- (1) The Commission annually adopts a budget through the preparation of an overall work program. This work program describes the projects, or work elements, that are to be funded, and the type of funds that will pay for the expenditures, such as Rural Planning Assistance, Local Transportation, or State Transportation Improvement Program (STIP).
- (2) The work program, in draft form, is prepared by Commission staff, submitted and approved by the Commission, and submitted to the State of California, Department of Transportation (CALTRANS) before June 30.
- (3) CALTRANS, as the grantor of Rural Planning Assistance and STIP funds, approves the work program, which then becomes the budget for the operating fund of the Commission.
- (4) Additional sources of revenue and related expenditures not included in the Commission's overall work program are incorporated to complete the Commission's budget that reflects all anticipated activities for the year.
- (5) The Board of Commissioners may amend the budget by motion during the fiscal year.

The Commission does not use encumbrance accounting under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation.







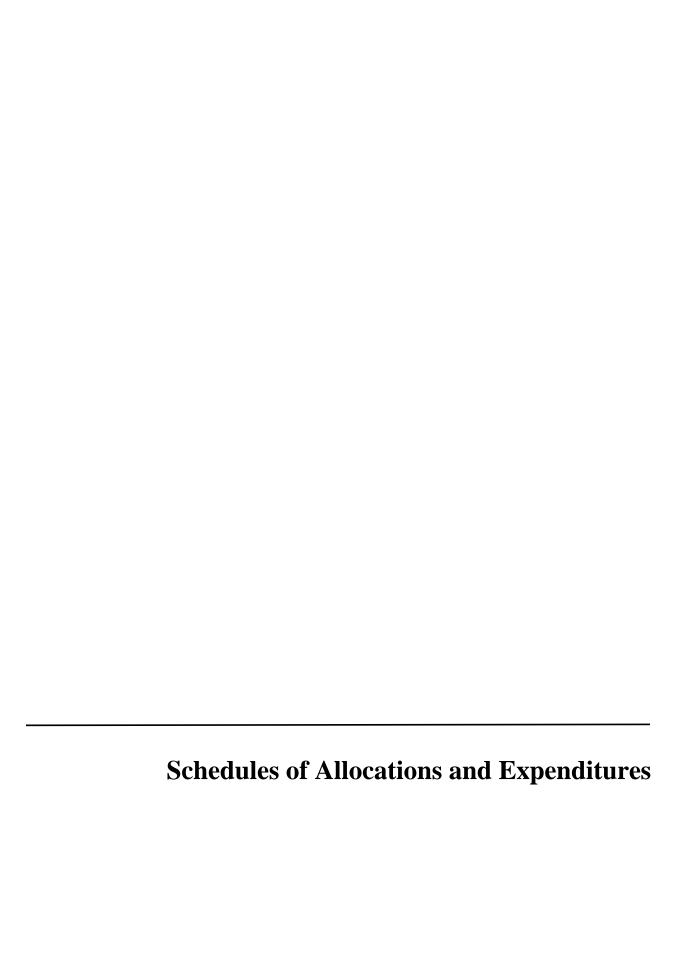


# Combining Statement of Net Position Private Purpose Trust Funds June 30, 2020

|                            | Local<br>Transporta |        |    | State<br>Transit<br>Assistance |    | Totals  |  |
|----------------------------|---------------------|--------|----|--------------------------------|----|---------|--|
| ASSETS                     |                     | -      |    | -                              |    |         |  |
| Receivables:               |                     |        |    |                                |    |         |  |
| Intergovernmental          | \$                  | 33,643 | \$ | 7,922                          | \$ | 41,565  |  |
| Due from other agencies    |                     | 49,340 |    | 16,904                         |    | 66,244  |  |
| Total Assets               | \$                  | 82,983 | \$ | 24,826                         | \$ | 107,809 |  |
| LIABILITIES                |                     |        |    |                                |    |         |  |
| Accounts payable           | \$                  |        | \$ | -                              | \$ |         |  |
| Total Liabilities          |                     |        |    |                                |    |         |  |
| NET POSITION               |                     |        |    |                                |    |         |  |
| Net position held in trust |                     | 82,983 |    | 24,826                         |    | 107,809 |  |
| <b>Total Net Position</b>  | \$                  | 82,983 | \$ | 24,826                         | \$ | 107,809 |  |

# Combining Statement of Changes in Net Position Private Purpose Trust Funds For the Year Ended June 30, 2020

| ADDITIONS   | Local<br>Transportation         |    | State<br>Transit<br>Assistance |    | Totals                             |  |
|---|---------------------------------|----|--------------------------------|----|------------------------------------|--|
| Sales and use taxes State transit assistance allocation State of good repair allocation Interest income | \$<br>89,225<br>-<br>-<br>1,116 | \$ | 28,220<br>5,342<br>1,362       | \$ | 89,225<br>28,220<br>5,342<br>2,478 |  |
| Total Additions   | <br>90,341                      |    | 34,924                         |    | 125,265                            |  |
| <b>DEDUCTIONS</b> Transit   | <br>78,500                      |    | 123,236                        |    | 201,736                            |  |
| <b>Total Deductions</b>   | <br>78,500                      |    | 123,236                        |    | 201,736                            |  |
| Change in Net Position  | 11,841                          |    | (88,312)                       |    | (76,471)                           |  |
| Net Position - Beginning  | <br>71,142                      |    | 113,138                        |    | 184,280                            |  |
| Net Position - Ending   | \$<br>82,983                    | \$ | 24,826                         | \$ | 107,809                            |  |





# Schedule of Allocations and Expenditures Local Transportation Fund For the Year Ended June 30, 2020

|  | Allocations Outstanding June 30, 2019 Alloca |        | llocated | Ex     | xpended | Adjustments |    | Allocations<br>Outstanding<br>June 30, 2020 |    |        |
|--|--|--------|----------|--------|---------|-------------|----|---|----|--------|
| City of Loyalton Senior Citizen Van<br>99400(c)    | \$   | -      | \$       | 30,000 | \$      | 30,000      | \$ | -   | \$ | -      |
| County of Sierra Golden Rays<br>99400(c)           |  | -      |          | 30,000 |         | 30,000      |    | -   |    | -      |
| County of Sierra<br>99400(d)                       |  | 15,579 |          | 18,500 |         | 18,500      |    | -   |    | 15,579 |
| Sierra County Transportation Commission<br>99233.1 |  | 1,208  |          |        |         |             |    |   |    | 1,208  |
| Totals   | \$   | 16,787 | \$       | 78,500 | \$      | 78,500      | \$ | _   | \$ | 16,787 |

# Schedule of Allocations and Expenditures State Transit Assistance Fund For the Year Ended June 30, 2020

|                             | Allocations<br>Outstanding<br>June 30, 2019 | Allocated  | Expended   | Adjustments | Allocations<br>Outstanding<br>June 30, 2020 |
|-----------------------------|---|------------|------------|-------------|---|
| County of Sierra<br>6730(a) | \$ -  | \$ 130,000 | \$ 114,419 | \$ -        | \$ 15,581                                   |
| Totals                      | \$ -  | \$ 130,000 | \$ 114,419 | \$ -        | \$ 15,581                                   |





# **SMITH & NEWELL**

CERTIFIED PUBLIC ACCOUNTANTS

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS AND THE RULES AND REGULATIONS OF THE TRANSPORTATION DEVELOPMENT ACT

To the Sierra County Transportation Commission County of Sierra Downieville, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States and the applicable fiscal audit requirements of the Transportation Development Act including Public Utilities Code Section 99245 and the California Code of Regulations Title 21, Section 6662, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Sierra County Transportation Commission (Commission), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements and have issued our report thereon dated December 8, 2020.

# **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Commission's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Sierra County Transportation Commission County of Sierra Downieville, California

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

Additionally, we performed tests to determine that allocations made and expenditures paid by the Commission were made in accordance with the allocation instructions and resolutions of the Commission and in conformance with the California Transportation Development Act. Specifically, we performed each of the specific tasks identified in the California Code of Regulations Title 21, Section 6666 that are applicable to the Commission and tests to determine that certain state funds were received and expended in accordance with applicable bond act and state accounting requirements. However, our objective was not to provide an opinion on overall compliance with such provisions. Accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Smith & Newell CPAs Yuba City, California

Smeth ~ Jewell

December 8, 2020